



Finalizing an Adoption

Assisting the Court in Determining Whether Finalization
is Permissible

Order

December 18, 2015

152404

In re JACKSON, Minor.

Michigan Supreme Court
Lansing, Michigan

Robert P. Young, Jr.,
Chief Justice

Stephen J. Markman
Brian K. Zahra
Bridget M. McCormack
David F. Viviano
Richard H. Bernstein
Joan L. Larsen,
Justices

SC: 152404
COA: 325838
Ingham CC Family Division:
14-001407-NA

On order of the Court, the application for leave to appeal the July 28, 2015 judgment of the Court of Appeals is considered, and it is DENIED, because we are not persuaded that the questions presented should be reviewed by this Court.

The Court has become aware that, during the pendency of this appeal, the trial court finalized the adoption of the minor child, in violation of *In re JK*, 468 Mich 202 (2003). It appears that no one informed the trial court of the father's appeal of the termination of his parental rights. In order to prevent any recurrence of the problem, we ORDER any trial court finalizing an adoption to provide the following findings on the record:

I have determined that any appeal of the decision to terminate parental rights has reached disposition, that no appeal, application for leave to appeal, or motion for rehearing or reconsideration is pending, and that the time for all appellate proceedings in this matter has expired.

MCCORMACK, J. (*concurring*).

I concur with the Court's decision to deny leave to appeal because I believe that the respondent-father received sufficient notice that the prior termination of his parental rights could be used as a ground for terminating his parental rights in this case. I write separately, however, to articulate more generally my reservations about using MCL 712A.19b(3)(I) as a statutory basis for termination.

"[T]he interest of parents in the care, custody, and control of their children is perhaps the oldest of the fundamental liberty interests . . ." *Troxel v Granville*, 530 US 57, 65 (2000) (opinion by O'Connor, J.) (punctuation omitted). Parents are constitutionally entitled to have their fitness adjudicated before the state may infringe on this constitutionally protected relationship. See, e.g., *In re Sanders*, 495 Mich 394, 422 (2014); *Stanley v Illinois*, 405 US 645, 658 (1972). And when the state seeks to adjudicate a parent's fitness it must be done through fundamentally fair procedures. See, e.g., *Santosky v Kramer*, 455 US 745, 769 (1982) (requiring the state to establish a parent's unfitness with clear and convincing evidence); see also MCL 712A.19b(3).

Michigan Supreme Court
order, *In re Jackson*, __
Mich ____ (2015).



Court Forms Amended

- PCA 321, 321a, and 321b, *Order of Adoption*
- Language added to each form:

The court finds:

* * *

That any appeal of the decision to terminate parental rights has reached disposition; that no appeal, application for leave to appeal, or motion for rehearing or reconsideration is pending; and that the time for all appellate proceedings in this matter has expired.

AGENCY ADOPTION CHECKLIST

File #: _____ Agency: _____
 Caseworker: _____ Phone: _____

DOCUMENTS TO BE FILED: Received

- Petition for Adoption (PCA 301) _____
 - Verify that the petition is filled out completely and signed.
 - Is it being requested that the investigation be waived? _____
 - How long has the child been residing with the Petitioners? _____
 - Is immediate confirmation being requested? _____
 - Does the family want a finalization hearing? _____
- Filing Fee - \$150 _____
- Copy of child's birth certificate _____
- Copy of adoptive parents marriage license (if applicable) _____
- Copy of all final judgements of divorce for petitioners (if applicable) _____
- Medical Reports (within 12 months) _____
 - Child _____
 - Adoptive parents _____
 - Anyone else living in the home _____
- Termination/Release Orders (both parents) _____
- Statement by Parent that Accompanied Release (PCA 338) _____
- Order Committing to MCI _____
- Consent to Adoption by Agency/Court (PCA 309) _____
- Statement of Services Performed by Agency, 7 & 21 day (PCA 345) _____
- Petitioners Verified Accounting (PCA 347) _____
- Supplement to Petitioner's Verified Accounting (PC 347a) _____
- Child's Adoption Assessment (Identifying Info and Non-Identifying Info (DHS 1927) _____
- Initial Foster/Adoptive Home Evaluation (BCAL 3130) _____
 - Adoption Family Initial Assessment/Addendum (DHS 612) _____
- Affidavit to Court on Pending or Potential Appeal/Rehearing _____
 - Court staff processing the adoption should call the Court of Appeals and/or the Supreme Court to verify this information.
 - Court of Appeals (616) 456-1167 (3rd District) Verified on _____
 - Supreme Court (517) 373-0120 Verified on _____

PROPOSED ORDERS AND ADDITIONAL PAPERWORK

- Notice to Adopting Parents on Pending or Potential Appeal/Rehearing (PCA 325) _____
- Order Terminating Parental Rights (PCA 318) _____
- Order Placing Child (PCA 320) _____
- Final Order Allowing Fees and Costs (PCA341) _____
- Order of Adoption (PCA 321) _____
- Adoption Report Form and Applicable Fee – necessary to create new birth record _____
 - Check needs to be made payable to the State of Michigan _____
 - If the child was not born in Michigan, the correct state's form will need to be used. _____
- PIF Form (FIA 4746) (if applicable) _____
 - Certain agency adoptions require the completion of the PIF form. It is necessary for direct placement adoptions, private agency adoptions, and foreign adoptions. (This form is not necessary if MCI is involved). The agency is to provide this to the court within 10 days of the adoption being finalized and the court must forward it to the appropriate agency within 15 days of the entry of the order of adoption. _____

Cass County Agency
Adoption Checklist



Sarah Roth
MJI Publications Manager
RothS@courts.mi.gov

Order

Michigan Supreme Court
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December 18, 2015

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The Court has become aware that, during the pendency of this appeal, the trial court finalized the adoption of the minor child, in violation of *In re JK*, 468 Mich 202 (2003). It appears that no one informed the trial court of the father's appeal of the termination of his parental rights. In order to prevent any recurrence of the problem, we ORDER any trial court finalizing an adoption to provide the following findings on the record:

I have determined that any appeal of the decision to terminate parental rights has reached disposition, that no appeal, application for leave to appeal, or motion for rehearing or reconsideration is pending, and that the time for all appellate proceedings in this matter has expired.

MCCORMACK, J. (*concurring*).

I concur with the Court's decision to deny leave to appeal because I believe that the respondent-father received sufficient notice that the prior termination of his parental rights could be used as a ground for terminating his parental rights in this case. I write separately, however, to articulate more generally my reservations about using MCL 712A.19b(3)(l) as a statutory basis for termination.

“[T]he interest of parents in the care, custody, and control of their children is perhaps the oldest of the fundamental liberty interests” *Troxel v Granville*, 530 US 57, 65 (2000) (opinion by O'Connor, J.) (punctuation omitted). Parents are constitutionally entitled to have their fitness adjudicated before the state may infringe on this constitutionally protected relationship. See, e.g., *In re Sanders*, 495 Mich 394, 422 (2014); *Stanley v Illinois*, 405 US 645, 658 (1972). And when the state seeks to adjudicate a parent's fitness it must be done through fundamentally fair procedures. See, e.g., *Santosky v Kramer*, 455 US 745, 769 (1982) (requiring the state to establish a parent's unfitness with clear and convincing evidence); see also MCL 712A.19b(3).

MCL 712A.19b(3)(l) permits termination of a parent's rights to his or her child if the state can establish that the parent's rights to *another* child were involuntarily terminated in a *prior* proceeding. There is no requirement that the prior adjudication be proved relevant or material to the current allegations against the respondent. By requiring only that the state establish a prior involuntary termination, MCL 712A.19b(3)(l) creates a statutory presumption that a parent is unfit to parent a child presently before the court. In my view, this presumption excuses the state from having to meet its evidentiary burden before infringing on a parent's constitutionally protected relationship with his or her child. Other state courts have addressed this concern when their states' analogous statutory presumptions were challenged by requiring the state to proffer additional evidence of the parent's unfitness to parent the child currently at issue. See, e.g., *In re JL*, 20 Kan App 2d 665, 672-673 (1995) (holding that a Kansas statute creating a statutory presumption of unfitness based on a prior termination can be rebutted by any evidence supporting a finding of fitness); *Florida Dep't of Children & Families v FL*, 880 So 2d 602, 609 (Fla, 2004) (holding that a parent's rights may only be terminated on the basis of a similar Florida statutory presumption if the state also establishes that there is "a substantial risk of significant harm to the current child").

The statutory presumption at issue in MCL 712A.19b(3)(l)—that a parent's unfitness may be based solely on a prior involuntary termination—raises significant constitutional questions that are not complained of in this case but nevertheless trouble me. When someone is accused of a crime, due process does not permit the state to put forth evidence of a prior conviction as sufficient proof to convict him or her of the new charge. To the contrary, we go to great lengths to provide an accused with fair process that does not allow his or her criminal history to play a role in the present adjudication. I do not see why similar process is not due a parent in jeopardy of losing the constitutional right to control the care and custody of his or her children.

My concerns regarding the constitutionality of MCL 712A.19b(3)(l) notwithstanding, I concur with the Court's decision to deny leave to appeal in this case because the respondent-father has complained only of the Court of Appeals' sua sponte use of his prior termination as grounds to uphold the trial court's result specifically

because, the respondent argued, there was no finding that his prior termination did not violate *Sanders*, 495 Mich 394. There is no evidence, however, that the respondent-father's prior termination was impermissible under *Sanders* or that he was unaware his prior termination could be used to terminate his parental rights. The respondent-father directly appealed the trial court's termination of his parental rights under MCL 712A.19b(3)(i), which permits the state to terminate a parent's rights on the basis of a prior termination that involved serious and chronic neglect or physical or sexual abuse and a showing that the parent has not been rehabilitated; thus, the respondent was plainly aware that his prior termination was at issue in the present proceeding. Accordingly, I am not persuaded that the respondent-father's arguments merit further review.



p1215

I, Larry S. Royster, Clerk of the Michigan Supreme Court, certify that the foregoing is a true and complete copy of the order entered at the direction of the Court.

December 18, 2015

A handwritten signature in black ink, appearing to read "Larry S. Royster", is written over a horizontal line.

Clerk

| | | |
|--|--------------------------|-----------------|
| STATE OF MICHIGAN JUDICIAL CIRCUIT - FAMILY DIVISION COUNTY | ORDER OF ADOPTION | FILE NO. |
|--|--------------------------|-----------------|

In the matter of _____ DOB: _____, adoptee

THE COURT FINDS:

1. A petition for an order of adoption has been filed.
2. All necessary orders terminating parental rights have been entered.
3. The adoptee was was not made a ward of this court.
4. That any appeal of the decision to terminate parental rights has reached disposition; that no appeal, application for leave to appeal, or motion for rehearing or reconsideration is pending; and that the time for all appellate proceedings in this matter has expired.
5. The adoption of the adoptee by the petitioner(s) is desirable and in the best interest of the adoptee.

IT IS ORDERED:

6. From and after this date, the parent(s) of the adoptee is/are _____ and _____ .
Name Name
7. The name of the adoptee is _____ .
Name
8. The adoptee, if a ward of this court, is discharged.

Date

Judge Bar no.

Do not write below this line - For court use only

| | | |
|---|---------------------------------|------------------------|
| <p>STATE OF MICHIGAN JUDICIAL CIRCUIT - FAMILY DIVISION COUNTY</p> | <p>ORDER OF ADOPTION</p> | <p>FILE NO.</p> |
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5. The adoption of the adoptee by the petitioner(s) is desirable and in the best interest of the adoptee.

IT IS ORDERED:

6. From and after this date, the parent(s) of the adoptee is/are _____ and _____ .
Name Name
7. The name of the adoptee is _____ .
Name
8. The adoptee, if a ward of this court, is discharged.

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Do not write below this line - For court use only

Approved, SCAO

STATE OF MICHIGAN
JUDICIAL CIRCUIT - FAMILY DIVISION
COUNTY

FILE NO.

ORDER OF ADOPTION

In the matter of _____ DOB: _____, adoptee

THE COURT FINDS:

1. A petition for an order of adoption has been filed.
2. All necessary orders terminating parental rights have been entered.
3. The adoptee was was not _____ made a ward of this court.
4. That any appeal of the decision to terminate parental rights has reached disposition; that no appeal, application for leave to appeal, or motion for rehearing or reconsideration is pending; and that the time for all appellate proceedings in this matter has expired.
5. The adoption of the adoptee by petitioner(s) is desirable and in the best interest of the adoptee.

IT IS ORDERED:

6. From and after this date the parent(s) of the adoptee is/are:

_____ and _____
Name Name

7. The name of the adoptee is _____.

8. The adoptee, if a ward of this court, is discharged.

Date

Judge Bar no.

AGENCY ADOPTION CHECKLIST

File #: _____

Agency: _____

Caseworker: _____

Phone: _____

DOCUMENTS TO BE FILED:

Received

- | | |
|---|----------------------------------|
| <input type="checkbox"/> Petition for Adoption (PCA 301) <ul style="list-style-type: none"> • Verify that the petition is filled out completely and signed. <ul style="list-style-type: none"> ○ Is it being requested that the investigation be waived? _____ ○ How long has the child been residing with the Petitioners? _____ ○ Is immediate confirmation being requested? _____ ○ Does the family want a finalization hearing? _____ | _____ _____ _____ _____ |
| <input type="checkbox"/> Filing Fee - \$150 | _____ |
| <input type="checkbox"/> Copy of child's birth certificate | _____ |
| <input type="checkbox"/> Copy of adoptive parents marriage license (if applicable) | _____ |
| <input type="checkbox"/> Copy of all final judgements of divorce for petitioners (if applicable) | _____ |
| <input type="checkbox"/> Medical Reports (within 12 months) | _____ |
| <ul style="list-style-type: none"> • Child _____ • Adoptive parents _____ • Anyone else living in the home _____ | _____ _____ _____ |
| <input type="checkbox"/> Termination/Release Orders (both parents) | _____ |
| <input type="checkbox"/> Statement by Parent that Accompanied Release (PCA 338) | _____ |
| <input type="checkbox"/> Order Committing to MCI | _____ |
| <input type="checkbox"/> Consent to Adoption by Agency/Court (PCA 309) | _____ |
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| <input type="checkbox"/> Initial Foster/Adoptive Home Evaluation (BCAL 3130) | _____ |
| <ul style="list-style-type: none"> <input type="checkbox"/> Adoption Family Initial Assessment/Addendum (DHS 612) | _____ |
| <input type="checkbox"/> Affidavit to Court on Pending or Potential Appeal/Rehearing | _____ |
| <ul style="list-style-type: none"> • Court staff processing the adoption should call the Court of Appeals and/or the Supreme Court to verify this information. <ul style="list-style-type: none"> ○ Court of Appeals (616) 456-1167 (3rd District) Verified on _____ ○ Supreme Court (517) 373-0120 Verified on _____ | _____ _____ |

PROPOSED ORDERS AND ADDITIONAL PAPERWORK

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